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12 March 1956

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MEMORANDUM FOR: Director, Central Intelligence

SUBJECT: Regulations

REFERENCE: Report of Inspector General, dated 4 February 1956,
subject: "Survey of CIA Regulations"

1. In accordance with your request for Comments, the referenced report on CIA Regulations, by the Inspector General, has been reviewed in considerable detail. It contains a number of suggestions for further regulatory simplification with which we are in full accord.

2. Specifically, we concur in the following proposals which require DD/P action:

25X1 a. (Paragraph I-C-4) That 28 Field Instructions of the DD/P antedating FN be rescinded or merged with Field Regulations.

b. (Paragraph I-C-6) That OSO Regulation be replaced by an Agency Regulation.

c. (Paragraph I-C-7) That 338 Clandestine Services issuances be rescinded, reissued as Intra-Office issuances or renumbered to fall within the Agency numbering system. Because the Clandestine Services have need, however, for some operational categories not required by other elements of the Agency, it is requested that certain sub classifications in the Agency numbering system be adapted to take care of the DD/P needs in this respect.

3. Proper steps are being taken within the Clandestine Services to initiate necessary actions on the above.

4. We furthermore concur in the following suggestions which do not require DD/P action:

a. (Paragraph I-C-1) That 56 "CIA Regulations" be rescinded or replaced by Regulations or Field Regulations.

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b. (Paragraph I-C-2) That the balance of 47 applicable sections of the "Confidential Funds Regulations" be replaced by Regulations and Field Regulations.

c. (Paragraph I-C-3) That 12 Agency "Field Notices" be replaced by Regulations or Field Regulations.

d. (Paragraph I-C-5) That 2 "Covert Regulations" be replaced by Regulations or Field Regulations.

e. (Paragraph II-A) That Regulatory indexing be kept more current.

f. (Paragraph II-F) That rescissions of Regulations be specific, citing Regulation numbers and, if applicable, paragraph numbers.

g. (Paragraph II-D) That "Notices" be limited to transitory material and have reasonable expiration dates.

h. (Paragraph II-C) That the use of handbooks be extended as a means of reducing the physical volume of the Regulations. In this respect, however, we feel very strongly that all such handbooks be referenced in the Regulations in order that the requirements placed by Handbooks upon operating officers be of record in one central, properly indexed system.

5. On the other hand there are several items in the report with which we must disagree either as to fact or as to policy:

a. (Paragraph I-H) To combine the Agency Regulations Control Staff with the publications group (assigned to DD/S) which services DD/P presents, in its practical application, many difficulties. This topic has been the subject of a number of meetings between SSA/DD/S and the Management Staff, and it is our understanding that another but satisfactory solution is being achieved.

b. (Paragraph I-E) We believe that the Inspector has misinterpreted [] of 21 January 1953. The purpose of this notice was merely to delegate authority within DD/P for issuance and applicability of Intra-Office notices and instructions. The notice serves a necessary internal function in limiting DD/P staffs and Divisions to issuances directed only to their own personnel; and requiring full coordination, with centralized DD/P control, for issuances affecting other DD/P components. There is no attempt through this notice to consider Intra-Office issuances of the DD/P to be subject to any different interpretation than the Intra-Office issuances of any other Deputy Director, although the title of the notice could be so interpreted.

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c. (Paragraph II-G) To limit DD/P use of Intra-Office issuances merely to those cases where special security demands that DD/P alone issue instructions is a completely unrealistic recommendation. This would impose upon DD/P limitations beyond those imposed upon DD/I and DD/S, and completely ignores the direct responsibilities of the DD/P with respect to command of overseas installations and of Headquarters Clandestine Services units.

d. (Paragraph I-E) To deny to DD/P the use of Agency printing facilities certainly could not be seriously considered.

e. (Paragraph I-E) With respect to format of Clandestine Services publications, we hold no brief for one form as against another; however, we can see no objection to using a general format similar to Agency Regulations, particularly in that a heavy black border distinguishes the CSI's from other issuances.

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6. (Paragraph II-G) With respect to the suggestion that paragraph 5b of [] be rescinded, we have no objections provided that, in the corresponding revision of [] a provision is made which allows DD/P to have a recognized method of channeling Clandestine Services Intra-Office communications to the Field Stations.

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/s/ Richard Helms
for

FRANK G. WISNER
Deputy Director (Plans)

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DDP/I&R/PIL:eld (20 February 1956)

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